

CONFIDENTIAL

16 March 1971

MEMORANDUM FOR: Director of Training

SUBJECT : Reconsideration of Agency Limitations on
[] Text Distribution

1. This memorandum contains recommendations for your approval in paragraph 9.

2. The [] Records Center has asked us to decide whether to retain or destroy the approximately 450 copies of "Intelligence for National Policy" by [] which have been stored there since December 1969. If the decision is for retention, the Records Center urges that all the copies be returned to OTR to make more storage room at []. Since the original OTR investment in this publication was considerable in terms of cost and time, it seems an opportune moment to review the present restrictions on use of the volume. SIWA keeps about 200 copies in its vault for use particularly in the Intelligence and World Affairs Course, and about 50 are held by individual instructors and other Schools of OTR.

3. The text was written with the blessing of the then Executive Director, Mr. Kirkpatrick, while [] was on leave from OCI as a Woodrow Wilson Fellow at Princeton in 1965-1966. After completion permission was requested to offer the study for commercial publication and it was actually cleared for this by the Special Assistant for Public Affairs and by the Office of Security. However, the then DDCI, Admiral Taylor, ruled otherwise. His reasons apparently were that publication of a study on intelligence by a CIA employee would not be appropriate and would cause public comment detrimental to the Agency, especially if the volume were identified as written by an overt employee. He particularly objected to the final section, "Intelligence in a Democratic Society." Since the text filled a real gap in the general literature on intelligence production, the Intelligence School of OTR secured permission from [] to publish it For Official Use Only in 1967 for use and reference throughout the Agency and Community. We were unaware of the DDCI's objection to the final section.

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4. Shortly after it appeared and was in process of dissemination to other intelligence agencies as well as within this Agency, the DDCI ordered all copies recalled and classified Confidential on the grounds mentioned above. Further, the General Counsel ruled that Official Use Only was inadequate to keep the book out of the public domain under the recently passed Freedom of Information Act.

5. According to the then DDS, the change from Official Use Only to Confidential required stamping not only the cover of each copy, but the "laborious and difficult" chore of changing the markings on each page. In addition to this consideration, the process of retrieving all extant copies or of procuring certifications of destruction was so protracted--over a five-month period--that the Intelligence School simply decided to restrict dissemination to OTR, pending further instructions or guidance on the reclassification procedure. Because of the commotion stirred up by the episode, neither IS nor the then DTR cared to press for further guidance. The 750 copies--stamped Confidential-Internal Use Only on the cover--have since remained within OTR except for special releases of a very few on a need to know loan basis; e. g., the Executive Director okayed the use of one copy by the director of the "Need to Know" film.

6. who left CIA a year or so ago to become a member of Research Analysis Corporation and is currently in a contract status with DIS, recently wrote the DDI requesting reconsideration of the classification and distribution caveats to permit use of the volume in a DIS training project. A staffer in the Office of the DDI said request was denied. Apparently it would have involved complete declassification and possibly even permission for commercial publication which, in view of the volume's history, is somewhat beyond what we regard as feasible. Another element in the refusal was a feeling that the volume is already outdated and should be revised before wider dissemination is considered.

7. Looking ahead, we feel that one of SIWA's senior instructors should take on an updating of previously published unclassified volume "National Intelligence" in the ICAF series. This could incorporate much of presently classified book, since all of the material in it is from unclassified sources.

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8. Inasmuch as publication of a revision would require up to two years, we feel it still useful to place the classified [] volume in the hands of many who need educating on methods of producing intelligence for national policy. It is basically sound and the dated examples are excusable in any such work based on public sources. Our judgment when we undertook the project in 1967 still stands; it is the best of its kind on production and almost unique in fully rounding out the picture of intelligence as more than clandestine operations and activities. 25X1

9. We therefore recommend:

a. That a SIWA senior instructor update [] text on an unclassified basis, as described in paragraph 7; 25X1

b. That the final section to which Admiral Taylor objected be excised from all copies, and that the self-imposed OTR restriction on dissemination to other parts of the Agency be relaxed. Copies would be released upon request and a record kept in SIWA of recipients.

c. That higher authority be requested to approve release of the text--with the final section deleted--to training components and libraries of other Intelligence Community members. If the proposed Confidential control in subparagraph "a" above seems inadequate, a few copies could be re-marked Confidential on each page. A control record would be kept.

10. A copy of the [] text, with the final section deleted, is attached. If you approve recommendation 9c, a proposed memorandum to the Executive Director-Comptroller, via the Deputy Director for Support, is attached for your signature. I shall be happy to discuss the matter further whenever you wish.

Att.

[] 25X1
School of Intelligence and World Affairs

The recommendations in paragraph 9 are approved:

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